Testimony for the House Health and Government Operations
March 10, 2014

HB 283 Pain – Capable Unborn Child Protection Act

OPPOSE

The ACLU of Maryland opposes HB 283, which would ban abortions at 20 weeks of pregnancy and require physicians and the Department of Health and Mental Hygiene to report information regarding abortions performed.

The 20-week abortion ban is dangerous to women’s health and unconstitutional

The most important reason to oppose HB 283 is that it endangers women’s health. However, as civil liberties advocates and legal experts, we offer testimony on the ways that this bill violates Maryland law, Md. Code Ann., Health-Gen. § 20-209, and the federal Constitution.

Under longstanding Maryland law, the State may not interfere with the decision of a woman to terminate a pregnancy:

(1) Before the fetus is viable; or
(2) At any time during the woman’s pregnancy, if:
   (i) The termination procedure is necessary to protect the life or health of the woman; or
   (ii) The fetus is affected by genetic defect or serious deformity or abnormality.

Md. Code Ann., Health-Gen. § 20-209. HB 283 seeks to ban abortions at 20 weeks, which is pre-viability. Most experts believe that the current limit of viability is 23 or 24 weeks. According to the American College of Obstetrics and Gynecology, fewer than 40% of infants born from 23 to 25 weeks’ gestation survive. The Ninth Circuit Court of Appeals also recently recognized, “viability varies among pregnancies.” As a result, HB 283 is in violation of Maryland law.

HB 283 also violates Maryland’s law as it does not provide adequate exceptions to protect a woman’s life or health. The bill does not allow physicians to consider the woman’s psychological or emotional health in determining whether the pregnancy threatens the woman’s health.

Finally, HB 283 violates Maryland law because it does not provide an exception for fetal deformity or defect. There is no sound policy reason—and certainly no legal justification—for Maryland to ban abortion for women when they decide to end their pregnancies because they learn they are carrying extremely

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1 The bill states it would ban abortions after 20 weeks post-fertilization. However, post-fertilization is not the medically accepted definition of pregnancy, which is calculated from the woman’s last menstrual period. For simplicity, we will use the bill’s term of 20 weeks in this testimony.
2 Sheryl Gay Stolberg, Senate Tries to Define Fetal Viability, New York Times (May 16, 1997).
compromised, non-viable fetuses. Whereas § 20-209 requires an exception for cases of fetal anomalies (even if those anomalies do not preclude viability), the proposed § 20-217 through § 20-225 ban abortions after 20 weeks with no exception for these very difficult, often tragic circumstances. There is, again, no sound justification for legislative interference in these highly personal, sensitive decisions that women and their families make in consultation with their doctors, pastors, and others from whom they are comfortable seeking advice and comfort.

For all the reasons stated above, HB 283 also violates the federal Constitution. Under the federal Constitution, a state may not ban abortion prior to fetal viability. Planned Parenthood v. Casey, 505 U.S. 833, 870-1, 879 (1992)(“The woman’s right to terminate her pregnancy before viability is the most central principle of Roe v. Wade. It is a rule of law and a component of liberty we cannot renounce.”); Roe v. Wade, 410 U.S. 113, 164-65 (1973). After viability a state may ban abortion, but again, the state must provide exceptions for instances in which abortion is necessary to preserve the woman's life or health, which HB 283 does not.

Finally, and precisely on point, just last year, the Ninth Circuit Court of Appeals struck down a similar ban on abortions that was passed in Arizona. The Court reiterated the well-established principle, “a woman has a constitutional right to choose to terminate her pregnancy before the fetus is viable without undue interference by the state” Isaacson v. Horne, 716 F.3d 1213, 1221 (9th Cir. 2013) cert. denied, 134 S. Ct. 905 (2014).

The reporting requirement constitutes an invasion of privacy
HB 283 requires physicians and DHMH to report data concerning the abortions attempted or actually provided. The right to seek an abortion is a right of privacy and information pertaining to a woman’s abortion should remain private. Roe v. Wade recognized that women have many reasons for seeking abortions:

This right of privacy, whether it be founded in the 14th Amendment’s concept of personal liberty […] is broad enough to encompass a woman’s decision whether or not to terminate her pregnancy […]” Roe v. Wade, 410 U.S. 113, 153 (1973).

The Supreme Court also recognized in Eisenstadt v. Baird, “if the right of privacy means anything, it is the right of the individual, married or single, to be free from unwanted governmental intrusion into matters so fundamentally affecting a person as the decision whether to bear or beget a child.” Eisenstadt v. Baird, 405 U.S. 438, 453 (1972). We suggest HB 283 is just such “unwanted governmental intrusion.”

For the foregoing reasons, the ACLU of Maryland urges an unfavorable report on HB 283.